

1 **Clinical Practice Guideline: Syndactylization for Toe Deformities**

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3 **Date of Implementation: October 15, 2015**

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5 **Product: Specialty**

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8 **GUIDELINES**

9 American Specialty Health – Specialty (ASH) considers procedures consisting of CPT
10 Code 28280 to be medically necessary for syndactylization of toes (e.g., webbing or
11 Kelikian type procedure) **upon meeting ALL of the following criteria:**

- 12
13 1. When used for the treatment of **1 or more of the following diagnoses:**

ICD-10 Code	ICD-10 Code Description
M20.10 - M20.12	Hallux valgus (acquired)
M20.20 - M20.22	Hallux rigidus
M20.30 - M20.32	Hallux varus (acquired)
M20.40 - M20.42	Other hammer toe(s) (acquired)
M20.5X1 - M20.5X9	Other deformities of toe(s) acquired
M20.60 - M20.62	Acquired deformities of toe(s), unspecified,

- 15
16 2. Failure of **at least 1 of the following** non-operative treatments:

- 17 • Orthotics
18 • Padding
19 • Shoe modifications
20 • Corticosteroid injections

21
22 **CPT CODES AND DESCRIPTIONS**

CPT® Code	CPT® Code Description
28280	Syndactylization, toes (e.g., webbing or Kelikian type procedure)

23
24 **BACKGROUND**

25 CPT code 28280 describes surgical procedures that produce an artificial syndactylism or
26 webbing of the toes. Alignment of the bones may be corrected with osteotomies of the base
27 of the proximal phalanx.

1 Digital deformities of the lesser toes are among the most common forefoot pathologies
2 encountered by foot and ankle surgeons. Nonsurgical treatment is the initial treatment
3 choice for the symptomatic lesser toe deformity. Among the various nonsurgical treatment
4 options, orthotic devices or shoe insole modifications using a metatarsal pad may offer
5 relief of excessive metatarsal head pressures. If local inflammation or bursitis exists, a
6 corticosteroid injection into the affected area may be beneficial for pain but will not affect
7 the deformity. Additionally, footwear changes such as a wider and/or deeper toe box may
8 be used to accommodate the deformity and decrease shoe pressure over osseous
9 prominences.

10
11 If standard non-operative options fail to improve functional limitation and relieve pain,
12 surgical correction is the definitive treatment. The goals of surgery are to relieve pain,
13 correct deformity, and to preserve or restore function and walking stability.

14 **Hammer Toe Syndrome**

15 The hammertoe deformity is the most common digital deformity. It occurs mostly in the
16 sagittal plane, where the MTP joint is extended, the proximal interphalangeal joint is
17 flexed, and the distal interphalangeal joint is extended. Claw toe deformity is similar in
18 appearance to hammertoe, with the exception of the flexion contracture of the distal
19 interphalangeal joint, and mallet toe deformity is identified by flexion contracture of the
20 distal interphalangeal joint alone. There also are separate and distinct deformities involving
21 the second toe and fifth toe. When an extension contracture is combined with medial
22 deviation (subluxation) at the level of the second MPJ, a “crossover” second toe deformity
23 results. This deformity often is combined with a hallux valgus deformity. Pain in and
24 around the second MPJ that occurs before significant subluxation is seen is referred to as
25 “pre-subluxation syndrome.” Adduction or abduction digital deformities may involve all
26 lesser MTP joints or, in some cases, divergent digital contractures are seen. Fifth toe
27 pathology may include deformity in multiple planes (adductovarus deformity), or
28 significant overlap of the fifth toe over the fourth toe may be seen.

29
30
31 In the treatment of a hammertoe deformity where recurrent subluxation is encountered, or
32 when the initial dislocation is so severe that standard soft tissue release is metatarsal
33 shortening is not sufficient, it may be necessary to take a more drastic approach. The
34 physician can resect the base of the proximal phalanx rather than the metatarsal head. It is
35 essential to stabilize the resultant unstable toe by syndactylization procedure (Gould et al.,
36 2013).

37
38 Surgical syndactylization has been proposed as a salvage procedure in severe, recurrent toe
39 deformities to avoid amputation. El-Masri et al. (2011) carried out a study to examine the
40 outcomes of surgical syndactylization in 15 patients (mean follow-up of 32 months) for the
41 treatment of 18 severe toe deformities (10 digitus superductus, 5 digitus varus, 3 hammer
42 toes, 2 floppy toes, 2 floating toes). All patients suffered from recurrent deformities after

1 failed previous surgery. Clinical outcomes were assessed using subjective ratings and the
 2 American Orthopaedic Foot and Ankle Society (AOFAS) score for the lesser toes. There
 3 occurred no intra- or postoperative complications and no revision surgery was necessary.
 4 Eleven patients (73%) were very satisfied with the operative results, and four (27%) were
 5 satisfied. AOFAS scores significantly improved from 33.1 ± 18.4 points preoperatively to
 6 84.0 ± 14.4 points at follow-up ($p < 0.0001$). The results demonstrated that the surgical
 7 syndactylization between toes can be a successful salvage procedure for the treatment of
 8 recurrent severe toe deformities. Hence, surgical syndactylization can be considered as an
 9 alternative to toe amputation for severe, recurrent toe deformities.

10
 11 Overlapping fifth toe is thought to be a congenital deformity characterized by the proximal
 12 phalanx dorsally subluxating and adducting on the fifth metatarsophalangeal joint.
 13 Pediatric overlapping fifth toe often corrects with normal ambulation and physicians only
 14 need to intervene if symptomatic deformity persists. Nonoperative optimization with
 15 strapping, splinting, and shoe modification would be reasonable first-line treatments.
 16 Surgical intervention includes percutaneous tenotomy, capsulotomy, syndactylization,
 17 tissue rearrangements, tendon transfers, phalangectomy, and toe amputation (Talussan et
 18 al., 2013). Syndactyly of the fourth to fifth digits is not commonly performed as a primary
 19 procedure for adductovarus deformity of the fifth digit. It is mostly used in cases in which
 20 previous surgery was performed to correct the deformity, but failed, leaving patients with
 21 an unstable, flail fifth digit (Zelen, 2013).

22
 23 Hallux varus is a deformity in which the great toe is angulated medially at the MTP joint.
 24 The varus deformity of the toe varies in severity from only a few degrees to as much as 90
 25 degrees. The proper treatment for congenital hallux varus depends on the severity of the
 26 deformity and the rigidity of the contracted soft structures. The Kelikian procedure is a
 27 useful procedure for the treatment of severe varus deformity with an excessively short first
 28 metatarsal (Coughlin et al., 2013).

29
 30 All surgery carries risks, and these risks are of increased importance when they have the
 31 potential to affect the individual's ability to lead an active life, as they do with surgery of
 32 the foot and ankle. Patients considering surgery of the foot or ankle and their surgeons must
 33 thoroughly discuss and weigh the risks and benefits of the procedure.

34
 35 Surgery performed solely for the purpose of improving the appearance or size of the foot
 36 or ankle carries risks without medical benefit, and therefore should not be undertaken
 37 (ACFAS, 2020).

38 **PRACTITIONER SCOPE AND TRAINING**

39 Practitioners should practice only in the areas in which they are competent based on their
 40 education, training and experience. Levels of education, experience, and proficiency may
 41 vary among individual practitioners. It is ethically and legally incumbent on a practitioner
 42

1 to determine where they have the knowledge and skills necessary to perform such services
2 and whether the services are within their scope of practice.

3
4 It is best practice for the practitioner to appropriately render services to a member only if
5 they are trained, equally skilled, and adequately competent to deliver a service compared
6 to others trained to perform the same procedure. If the service would be most competently
7 delivered by another health care practitioner who has more skill and training, it would be
8 best practice to refer the member to the more expert practitioner.

9
10 Best practice can be defined as a clinical, scientific, or professional technique, method, or
11 process that is typically evidence-based and consensus driven and is recognized by a
12 majority of professionals in a particular field as more effective at delivering a particular
13 outcome than any other practice (Joint Commission International Accreditation Standards
14 for Hospitals, 2020).

15
16 Depending on the practitioner’s scope of practice, training, and experience, a member’s
17 condition and/or symptoms during examination or the course of treatment may indicate the
18 need for referral to another practitioner or even emergency care. In such cases it is prudent
19 for the practitioner to refer the member for appropriate co-management (e.g., to their
20 primary care physician) or if immediate emergency care is warranted, to contact 911 as
21 appropriate. See the *Managing Medical Emergencies (CPG 159 – S)* clinical practice
22 guideline for information.

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